

**MOST IMMEDIATE**  
**Supplementary Demands**

F.No. 4(16)-B(SD)/2020  
Government of India  
Ministry of Finance  
Department of Economic Affairs  
(Budget Division)

North Block, New Delhi

Date: 17 June, 2020

**OFFICE MEMORANDUM**

**Subject: Proposals for first batch of Supplementary Demands for Grants, 2020-21.**

The first batch of Supplementary Demands for Grants for 2020-2021 is proposed to be placed before the Parliament in the ensuing Monsoon Session. Proposals from Ministries/Deptts are invited for inclusion in the First Batch of Supplementary Demands for Grants 2020-21. Ministries/Deptts are advised to propose only following types of cases:

- a. Cases where advance from the Contingency Fund have been granted;
  - b. Payments against Court decrees which cannot be postponed;
  - c. Additional funds immediately required which can be met by re-appropriation of savings in the grant but require prior approval of Parliament under the New Service/New Instrument of Service Rules. In all cases where the savings are available within the same section (Revenue/Capital and Charged/Voted) of the grant, only token supplementary would be required. In cases where the savings are available in the Revenue/Capital section or *charged/voted* section and the expenditure is to be incurred in another section, full requirement would be proposed as a technical supplementary and the savings, against which the full amount is proposed in a different section, will be committed for surrender and will not be available for re-appropriation; and
  - d. Cases where Ministry of Finance has specifically advised to propose Supplementary Demand in the Monsoon Session.
  - e. Cases where excess expenditure has been allowed as per Appendix – 10 below Rule No.61 and 69 of GFRs, 2017.
  - f. **Since, full budget is available with Ministries/Departments w.e.f. April 2020 onwards, cash supplementary should not be proposed in this batch. Such requests shall be summarily rejected.**
  - g. **Also refer to para 2(iv) of Department of Expenditure OM dated 04.06.2020, prohibiting re-appropriation of funds to the schemes referred to therein. Any such proposals will be summarily rejected, except for schemes where specific approval of Department of Expenditure is obtained.**
2. All other cases may be held till review of Budget at RE 2020-21 stage.
  3. While processing proposals for Supplementary Grants, the Grant controlling authority must invariably identify savings available within the Grant so that the infructuous or inflated Supplementary Demands are weeded out and the eventuality of surrender after obtaining Supplementary Grant is avoided. The proposal for Supplementary Demand for Grants may be projected after a thorough and objective assessment of additional requirement of funds. The Supplementary Demand should be sought for the minimum necessary amount after a thorough review of savings within the

Grant. In cases where re-appropriations can be made without the requirement of Supplementary as per the extant provisions, no Supplementary proposal, including for a token amount, should be proposed. Such requirement may be met by re-appropriation of savings after obtaining approval of competent authority.

4. Attention is drawn to the Department of Expenditure's O.M. No. 12/21/E.Coord/2015 dated 17th July, 2015 regarding Excess Expenditure over Voted Grants, wherein, displeasure expressed by the Public Accounts Committee (PAC) over the tepid approach of the Ministries/Departments, particularly concerning bad planning, lack of foresight and ineffective monitoring on the part of budget controlling authorities while preparing both budget estimates as well as Supplementary Demands for Grants, was brought to the notice of all Ministries/ Departments. The Committee, therefore, reiterated the need for scrupulous scrutiny of the budget proposal both at the time of preparation of Demands for Grants and Supplementary Demands for Grants, rigorous monitoring of the pace of expenditure and strict compliance of General Financial Rules to eliminate the possibility of excess expenditure, under spending, wrongful appropriation, etc. In the light of the Observations of PAC, it is reiterated that all the Ministries/Departments may avoid pitfalls in expenditure, take all requisite measures, including use of electronic systems, to ensure proper planning and monitoring of expenditure vis-à-vis voted grants.

5. The Ministries/Departments are advised to fill data and notes related to their Supplementary Demands in the Supplementary Module in Union Budget Information System (UBIS). Proposals in hard copies will not be accepted unless data entry has been completed in UBIS. Ministries/Departments are also requested to send the details of scheme wise additional funds requirement as per attached Annexure, and the same may be entered in the format given in UBIS.

6. Cases, which are required to be reported to Parliament in terms of the guidelines circulated with the Ministry's O. M. No.F.1(23)-B(AC)/2005 dated 25<sup>th</sup> May 2006 may also be furnished to Budget Division, which are attached to the Supplementary Demand Booklet as Annexure. If there is no proposal for Supplementary Demands for Grants in this batch, a **nil supplementary option** in UBIS may be opted/ entered.

7. Accordingly, proposals in complete form (one hard copy only) may be furnished by 29<sup>th</sup> June, 2020 (positively) to **Under Secretary (Budget) [Shri Sanjay Rawat], Ministry of Finance, Department of Economic Affairs, Budget Division, Room No. 221-A, North Block, New Delhi.** Softcopy of the proposal may also be sent on email id **nikesh.mudgal@gov.in**. The proposals must be forwarded in Union Budget Information System (UBIS) using the Supplementary Module (including Hindi translation). After the due date, the UBIS link shall stand disabled. Proposals not entered in UBIS shall not be considered and shall be treated as NIL.

  
(Hanumaiah K.)

Deputy Secretary to Government of India

To

Financial Advisers of All Ministries/Departments.

Copy to:

1. NIC, DEA for uploading the circular on website of DEA.
2. NIC, UBIS for making appropriate changes in the system to receive proposal as per this circular.

## Annexure

Sl. No.	Name of the Scheme	Amount sanctioned for the scheme as per SFC/EFC/Cabinet approval for FY 2020-21	Budget Estimates 2020-21	Till date expenditure	Amount proposed by way of supplementary	Total	Reasons
(1)	(2)	(3)	(4)	(5)	(6)	7 = (4+6)	(8)